VZCZCXRO4997
OO RUEHCD RUEHGD RUEHHO RUEHMC RUEHNG RUEHNL RUEHRD RUEHRS RUEHTM
DE RUEHME #3307/01 1761332
ZNR UUUUU ZZH
O 251332Z JUN 07
FM AMEMBASSY MEXICO
TO RUEHC/SECSTATE WASHDC IMMEDIATE 7644
INFO RUEHXC/ALL US CONSULATES IN MEXICO COLLECTIVE IMMEDIATE
RUCPDOC/DEPT OF COMMERCE WASHDC IMMEDIATE
RUEATRS/DEPT OF TREASURY WASHDC IMMEDIATE

UNCLAS SECTION 01 OF 06 MEXICO 003307

SIPDIS

SIPDIS

STATE FOR EB/IFD/OIA HEATHER GOETHERT AND JOHN FINN STATE FOR L/CID SAM MCDONALD STATE FOR WHA/MEX AND WHA/EPSC TREASURY FOR IA MEXICO DESK ALICE FAIBISHENKO

E.O. 12958: N/A

TAGS: <u>EINV ETRD KIDE CASC OPIC PGOV MX</u>
SUBJECT: MEXICO 2007 REPORT ON INVESTMENT DISPUTES AND EXPROPRIATION CLAIMS - PART 2

REF: STATE 55422

CONTINUATION OF MEXICO 2007 REPORT ON INVESTMENT DISPUTES AND EXPROPRIATION CLAIMS

¶11. a. Claimants J

b. 2002

c. Claimants are joint venturers in Mexican facilities for the production and distribution of high fructose corn syrup (HFCS) for use by Mexican soft drink bottlers and other food and drink processors. They challenge the same soft drink tax as Claimant I above. Since the tax took effect on January 1, 2002, Claimants substantially ceased the manufacture and sale of HFCS and stopped importing and distributing HFCS for use by Mexican soft drink bottlers.

This dispute became a NAFTA Chapter 11 arbitration claim when Claimants filed their request for institution of arbitration proceedings against the GOM on August 4, 2004. Claimants allege the GOM's tax on HFCS violated the national treatment obligation under NAFTA Article 1102, the prohibition on performance requirements in NAFTA Article 1106 and the prohibition on indirect expropriation in NAFTA Article 1110. Claimants seek damages in excess of \$100 million.

Given that Claimant J challenges the same measures as Claimant I and K, these claims were consolidated and a new NAFTA Tribunal was established in February 2005.

On March 6, 2006, the World Trade Organization (WTO) informed the Mexican government that it had rejected Mexico's appeal of the WTO's initial ruling that Mexico's 20 percent tax on beverages using sweeteners other than sugar, principally HFCS, was illegal. In response in May 2006, then President Fox sent an initiative to the Lower House of the Congress to eliminate the tax in order to comply with WTO rulings. However, it was not until the new Congress was in place in September 2006, that this issue began to be discussed as part of the bill outlining the 2007 Mexican budget. The initial 2007 budget proposal sent to Congress in December 2006 by the Calderon administration called for the removal of the 20 percent tax on drinks made with HFCS, complying with WTO rulings, and instead proposed a 5 percent tax on all soft drinks, regardless of the type of sweetener. The Senate rejected this proposal and all taxes on soda, including the 20 percent tax on HFCS, were eliminated in the final budget bill.

It is Post's understanding that the cases are still pending, because the Claimants are seeking damages that occurred during the period indicated due to the "illegal" imposition of the 20 percent tax. Therefore, although the Claimants no longer face the tax they can still seek compensation for the damages done.

In keeping with NAFTA Chapter 11 procedures, however, the Embassy does not take an active role on behalf of Claimants while dispute resolution measures are proceeding.

112. a. Claimant K

b. 2002

c. Claimant produces high fructose corn syrup (HFCS) in the U.S., some of which it sells and distributes through a business unit in Mexico for use by Mexican soft drink bottlers. Claimant challenges the same soft drink tax as Claimants I and J above. Since the tax took effect on January 1, 2002, Claimant's distribution facilities in Mexico have been largely idle and HFCS production capacity in the U.S. has been diverted to markets other than Mexico.

This dispute became a NAFTA Chapter 11 arbitration claim when Claimant filed its request for institution of arbitration proceedings against the GOM on December 29, 2004. Claimant alleges the GOM's tax on HFCS violated the national treatment obligation under NAFTA Article 1102, the obligation to provide fair and equitable treatment under NAFTA Article 1105(1), the prohibition on performance requirements in NAFTA Article 1106 and the prohibition on indirect expropriation in NAFTA Article 1110. Claimant seeks damages in excess of \$100

MEXICO 00003307 002 OF 006

million.

On March 6, 2006, the World Trade Organization (WTO) informed the Mexican government that it had rejected Mexico's appeal of the WTO's initial ruling that Mexico's 20 percent tax on beverages using sweeteners other than sugar, principally HFCS, was illegal. In response in May 2006, then President Fox sent an initiative to the Lower House of the Congress to eliminate the tax in order to comply with WTO rulings. However, it was not until the new Congress was in place in September 2006, that this issue began to be discussed as part of the bill outlining the 2007 Mexican budget. The initial 2007 budget proposal sent to Congress in December 2006 by the Calderon administration called for the removal of the 20 percent tax on drinks made with HFCS, complying with WTO rulings, and instead proposed a 5 percent tax on all soft drinks, regardless of the type of sweetener. The Senate rejected this proposal and all taxes on soda, including the 20 percent tax on HFCS, were eliminated in the final budget bill.

It is Post's understanding that the cases are still pending, because the Claimants are seeking damages that occurred during the period indicated due to the "illegal" imposition of the 20 percent tax. Therefore, although the Claimants no longer face the tax they can still seek compensation for the damages done.

In keeping with NAFTA Chapter 11 procedures, however, the Embassy does not take an active role on behalf of Claimant while dispute resolution measures are proceeding.

¶13. a. Claimants L

b. 1985

c. In 1985, Mexican citizens Alfonso Vizcaino and Edelberto Verduzco (brothers-in-law) unlawfully seized approximately 125 acres of agricultural land owned by Claimants, who are brother and sister and U.S. citizens, in

Tecoman, Colima. The land was and continues to be a commercially profitable source of coconut, lime, mango and papaya, some of which are exported to the US, together with cattle raising and shrimp farming. Claimants inherited the land from their uncle, a U.S. citizen and long-time resident of Tecoman. Vizcaino and Verduzco own land adjacent to the property and are powerful figures in the state of Colima, with close ties to previous governors.

After the uncle's death in 1985, Vizcaino and Verduzco fraudulently titled the property in their names and used their own workers to exploit the land, informally known as "El Buen Vecino" (Good Neighbor) ranch. Claimants filed suit to have their rights to the property recognized. In December 2001, after more than 15 years of legal proceedings in the local, state and federal courts, the Mexican federal court of appeals in Guadalajara denied the last appeal and upheld Claimants' ownership rights. On February 6, 2002, the land was turned over to their representatives.

Less than one week later, on February 12, 2002, Carlos Montes Salazar, President of the local labor tribunal in Tecoman, led an invading mob of workers from Verduzco's other properties onto the ranch. The workers claimed to be on strike against Verduzco for back pay and other benefits. However, the paperwork requesting approval for the strike was filed a year earlier with the labor tribunal, yet the workers did nothing until 2002. Since the strike was against Verduzco, Claimants were not formal parties in the labor action and were placed in the predicament of relying on their long-time opponent Verduzco to fight to get his own workers thrown off the land he coveted. None of the signs normally indicating a strike in Mexico (red and black flags, protests, etc. are evident on the ranch, and the "strikers" are working the land.

The Ambassador, the Consul General and other representatives from the Consulate have met with numerous officials in Colima, including two governors, requesting that the final order of the Mexican court be implemented. In a meeting with officials from the Consulate in September 2003, then-governor Fernando Moreno Pena agreed that the strike appeared to be a sham used as a delaying tactic to deny effective ownership rights to the family. He also asserted that to his knowledge this was the only strike in the entire

MEXICO 00003307 003 OF 006

state of Colima. Although the governor indicated he would personally look into the matter and resolve it quickly, he took no action. His successor, Gustavo Vazques Montes (apparently a cousin of labor magistrate Carlos Montes), likewise took no action to enforce the court's order before he died on February 24, 2005.

On March 31, 2004, American Consul in Guadalajara met with Vizcaino, his attorney and his son to discuss the case. He claimed the workers were striking against him in a dispute over benefits, and he saw no end in sight to the strike. He also claimed that he purchased the property from one of the Claimants years ago, but that they reneged on the agreement. When asked why he had not accepted the final decision of the court, Vizcaino argued that Claimants had not won the litigation. At that point, Vizcaino's attorney interjected and agreed that Claimants had won that case giving them full rights and possession to the property and that he was only representing Vizcaino in a separate breach of contract suit filed in 2001. Vizcaino and his attorney then began arguing over the case. Within an hour after the meeting, the attorney contacted the Consulate to confirm his earlier statements and to advise that he no longer represented Vizcaino. The estimated value of the land is \$400,000.

The Claimants have since received an offer to purchase the property from Verduzco and Vizcaino, also assuming responsibility for the strikers if they remain on the property. In March 2006, a payment was made to a court

account, and the Claimants' attorney is now dealing with state authorities in Colima to change the transaction from a purchase transaction to a "cession of rights" over the land, thus avoiding taxation over the transactions. The Claimants' attorney estimated that it will be between two and three months until the Claimants actually have the money due them for the property, thus bringing this long-standing dispute to a favorable conclusion.

In April 2007 the U.S. Consulate in Guadalajara's American Citizen Services Section ascertained from the Claimants' attorney that the Vizcaino and Verduzco families had already paid the amount of 2,000,000.00 Mexican PesosQ; into a court ordered bank account. The reason the money is still in escrow and has not been released to the Claimants is, according to theQ; attorney, because they are delaying acceptance of the funds in anQ; attempt to avoid a significant Mexican capital gains taxQ; from the sale of the property (The governor of ColimaQ; hasQ; informedQ; the Consulate that there are no state or federal taxes pending). Claimants' attorneyQ; is also aware that lookouts in U.S. Government's Non-Immigrant Visa (NIV) system have been entered for the Vizcaino and Verduzco families noting the yet unresolved case. Between April and June 2007 the governorQ; of ColimaQ; contactedQ; Post to request a favorable consideration of visa issuance for the individuals entered in the NIV system. In April 2007, the Consul ate separately contacted the Claimants. The Claimants say they have not received any money from the attorney or an update on the status of the case. On June 19, 2007 Claimants contacted the Consulate to reiterate that they had not heard from their attorney for two months. We believe that the attorney-client relationship has further complicated the case. The ConsulateQ; has attempted to contact Claimants attorney numerous times for a status update, but there has been no response yet. The Consulate continues to monitor the

114. a. Claimant M

b. 2002

c. Claimant leased planes to a Mexican aviation company, Allegro, that later went bankrupt. Claimant began a legal battle to get its planes returned. U.S. and Mexican courts eventually ruled in their favor, and Claimant took possession of its planes. However, since that time, Claimant has been unable to get the Mexican Civil Aviation Board (DGAC) to deregister their aircraft, a necessary step before the company can bring the planes back to the US. Claimant's losses come from two sources: first, several planes were not stored properly after they were seized and are now deemed un-flyable; second, Claimant is paying high maintenance and storage fees for the remaining planes that are flyable. Claimant alleges it has had difficulties dealing with the GOM on almost every step of its struggle to repossess and return

MEXICO 00003307 004 OF 006

the planes to the U.S.

DGAC's current refusal to deregister the aircraft is based on a ruling by the Mexican Labor Board, apparently following an injunction filed by Allegro's former employees' union. Claimant argues that the Labor Board's decision does not apply to deregistration of the aircraft, and that it is based on a statute deemed unconstitutional by higher courts. Claimant has informed U.S. Embassy and DGAC that it is formally filing suit against the DGAC under a new law that allows private industry to sue GOM entities if they are not properly applying the law. In late May 2005 the DGAC informed Embassy that it asked the Labor Board for clarification, but to date it has not received a response.

115. a. Claimant N

b. 2000

c. Claimant is an investment company involved in commercial development, which owned a property of approximately 97,000 square meters (24 acres) in one of the most expensive areas of Mexico. On November 10, 2000, the federal government allegedly expropriated 13.79 percent of the area of the property in question. According to Claimant, the GOM deprived it of its land and also interfered with its plans for commercial development of the area.

Claimant submitted a Notice of Intent on August 28, 2001 claiming a breach of NAFTA Articles 1102, 1103, 1105, and 1110 (Expropriation). The Claimant seeks relief in the form of either the restoration of the property in its original state, as well as the payment of \$30 million in damages, plus corresponding interest; or the payment of \$210 million.

In keeping with NAFTA Chapter 11 procedures, however, the Embassy does not take an active role on behalf of Claimant while dispute resolution measures are proceeding.

- 116. a. Claimants O
 - b. 2004
- c. Claimants are a group of Texas farmers who allege their investments in water have been harmed through Mexican measures amounting to expropriation under NAFTA Article 1110.

Claimants submit that from 1992 to 2002, Mexico expropriated water in the Rio Grande in Mexico. Claimants allege that they had a right to that water under the 1944 Treaty between the United States and Mexico Respecting Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande, Feb. 3, 1944, U.S.-Mexico, T.S. No. 944. They allege that Mexico diverted and seized approximately 1,013,056 acre-feet of irrigation water in violation of the Treaty. The specific conduct Claimants complain of includes Mexico's building of certain dams and reservoirs, which had the effect of manipulating the flow of water in Mexico's favor.

Claimants filed a Notice of Intent to Submit a Claim to Arbitration under NAFTA Chapter 11 on August 27, 2004 and a Notice of Arbitration on January 19, 2005. They estimate their damages to be between \$320,124,350 and \$667,687,930. In keeping with NAFTA Chapter 11 procedures, however, the Embassy does not take an active role on behalf of Claimant while dispute resolution measures are proceeding.

- 117. a. Claimant P
 - b. 2005
- c. Claimant is a U.S. company that invested \$8 million in a conveyor belt for transporting aggregate materials between the U.S. and Mexico. The conveyor belt crosses the border at the cities of Mexicali and Calexico.

The State of Baja California issued an environmental permit in 2001, but refused to renew the permit in 2003. A revision of the scope of work allowed the firm to proceed with a municipal permit from Mexicali and a diplomatic note issued by the Federal Government. The firm received final U.S. and Mexico building permits in March 2005, but in October 2005 police officers from the State of Baja

MEXICO 00003307 006 OF 006

will be completed within the next sixty days, and final payment within 7 working days of currently incomplete work approved. There are two bonds connected with the contract. The first for unfinished work during the next 60 days and the second for 12 months as a guarantee the plant will run properly.

All parties consider the dispute resolved at this point.

120. List of Claimant's Names: All Claimants are American Citizens unless noted otherwise. American Embassy Mexico and the nine consulates in Mexico do not require privacy act waivers for investment dispute cases. The initial request from the Claimant requesting the Embassy or consulate to contact the GOM on their behalf is considered sufficient.

```
Claimant A
                    Texas Gulf (Sulfur)
Claimant B
                    Baja Beach Landowners (Leigh Zaremba)
Claimant C
                    Viacom
Claimant D
                    Tony Piazza
Claimant E
                    SSA Mexico S.A. de C. V.
Claimant F
                    NAFTA Chapter 11 Case
                    NAFTA Chapter 11 Case
NAFTA Chapter 11 Case
NAFTA Chapter 11 Case
Claimant G
Claimant H
Claimant I
                    NAFTA Chapter 11 Case
NAFTA Chapter 11 Case
Claimant J
Claimant K
Claimant L
                    Edith Rabinovich and Arthur Laxer
Claimant M
                    Pegasus
Claimant N
                    NAFTA Chapter 11 Case
Claimant O
                    NAFTA Chapter 11 Case
Claimant P
                    Aggregate Products Inc. (John Corcoran)
Claimant Q
                    Little Cesear's
Claimant R
                    Lemna Corporation
```

END OF MEXICO INVESTMENT DISPUTES AND EXPROPRIATION CLAIMS 2007

Visit Mexico City's Classified Web Site at http://www.state.sgov.gov/p/wha/mexicocity and the North American Partnership Blog at http://www.intelink.gov/communities/state/nap / GARZA